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UNITED STATES DEPARTMENT OF JUSTICE
Immigration and Naturalization Service
Washington 25, D. C.

DEPARTMENT OF STATE A/CDC/MR

June 20, 1951

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DATE 3/18/81

TO : All District Directors
FROM : Argyle R. Mackey, Commissioner

SUBJECT: Procedure to be followed in the admission to the United States and adjustment of status of German and Austrian specialists (Paper Clips)

As the result of conferences between representatives of the Joint Intelligence Objectives Agency, the Criminal Division of the Department, the State Department, and the Service, it has been agreed that the following procedure will be put into effect in connection with the admission to the United States and the adjustment of status of German and Austrian specialists (Paper Clips) in whose cases certification of necessity is made by the appropriate authority in the Department of Defense. While it is expected that all of the aliens to be brought to the United States by the military authorities will enter either at New York or at Westover Field, Massachusetts, this circular is being addressed to all districts so that all officers of the Service concerned will be aware of the procedure. The contents of this circular should not be disseminated to the public nor to any employees of the Service who are not concerned with the administration of the program.

I. Upon arrival at a port of entry in the United States of said Paper Clip specialists, and their dependents, immigration inspection will be deferred and subjects will be paroled to the custody of the appropriate military authorities.

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(a) JIOA will notify Mr. James E. Riley (Ext. 344) or Mr. LeMont Eaton (Ext. 461), Central Office, Immigration and Naturalization Service, of the expected time, place and means of arrival at a port of entry in the United States, furnishing names and identifying data of arriving Paper Clip specialists in whose cases certification of necessity has been furnished.

(b) The Central Office will instruct the Officer in Charge at the port of expected arrival (1) to cause the aliens to be registered and fingerprinted, (2) secure biographical and professional data (JIOA Form No. 2) as to each alien, (3) defer further inspection and parole to the custody of the sponsoring military authority, and (4) submit report concerning deferred inspection and parole, transmitting biographical and professional data form furnished by JIOA, together with the alien registration form and fingerprint card, to the Central Office, both the envelope and the report to be marked for the Personal and Confidential Attention of the Chief, Inspections and Examinations Section. No other

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material should be placed in the envelope in which the report and enclosures are transmitted. That officer will cause to be maintained in his Section a special card index covering all specialists, and their dependents, in whose cases inspection has been deferred.

II. Following deferred inspection and parole to military custody JIOA will notify the Criminal Division of the Department of Justice of the alien's location, furnishing biographical and professional data. The Criminal Division will cause security checks and evaluations to be made and furnish a report with regard thereto to the Immigration and Naturalization Service. Preexamination will not be authorized by the Immigration and Naturalization Service prior to such report having been received. All such preexamination applications will be adjudicated in the Central Office.

(NOTE: Step II will be omitted in the cases of specialists admitted subsequent to September 23, 1959, or who are to be admitted in the future.)

III. If, subsequent to parole to military custody, it appears that these individuals are desirable for permanent residence and the sponsoring military agency recommends to the Immigration and Naturalization Service that status be adjusted, preexamination will be authorized in order that a hearing may be granted and a determination made as to whether the individual is admissible under Public Law 14, unless it is affirmatively established by the evidence at hand that the alien is inadmissible. Those found to be admissible will proceed toward the procurement of immigration visas in the usual manner. Those found inadmissible will remain paroled to military custody.

IV. As to Paper Clip specialists already in the United States in whose cases preexamination has been authorized, but whose status has not been finally adjusted by permanent admission upon presentation of immigration visas, the District Directors of Immigration and Naturalization Service will be instructed to have these cases reconsidered in the light of Public Law 14.

V. It is understood that some few of these aliens may make application for immigration visas at American consulates located in Mexico. While preexamination will not be authorized in such cases, the appropriate field office of the Service will be requested to conduct an examination of the alien similar to that conducted in preexamination proceedings and to determine the alien's admissibility when in possession of an appropriate visa. In such cases the office making the determination will send appropriate notice to the American consul in Mexico to whom the alien intends to apply for a visa and to the port at which the alien intends to make application for readmission to the United States. A copy of the notice is to be forwarded to the Central Office, marked for the attention of the CHIEF, APPLICATIONS APPEAL SECTION, in an envelope containing no other material and marked PERSONAL AND CONFIDENTIAL.

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The New York and Boston Districts should provide a sufficient number of inspectors with portable fingerprint kits, so that the fingerprinting may be taken care of aboard ship or at the airport office without any undue delay.

Angelo R. Mackey

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